

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-12
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00
EB-08 COME-00 FRB-03 DODE-00 AID-05 CEA-01 EA-10
IO-13 NEA-10 OPIC-03 LAB-04 SIL-01 AGRE-00 OMB-01
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-----049105 101750Z /43

R 101409Z NOV 77
FM USMISSION USNATO
TO SECSTATE WASHDC 7236
INFO ALL NATO CAPITALS
AMEMBASSY BELGRADE
AMEMBASSY MOSCOW
USNMR SHAPE USLOSACLANT

C O N F I D E N T I A L SECTION 01 OF 02 USNATO 11154

PARIS ALSO USOECD; BRUSSELS ALSO USEEC
BLEGRADE FOR CSCE DEL

E.O. 11652:GDS
TAGS: EIAD, XH, NATO, NAC
SUBJECT: NORTH ATLANTIC COUNCIL NOV. 9 DISCUSSION
OF "RECENT COMMUNIST AID TO THE DEVELOPING COUNTRIES"

REF: (A)USNATO10823(DTG 021617Z NOV 77) (NOTAL);
(B) STATE 266233 (DTG 072106Z NOV 77)(NOTAL);
(C) C-M(77)76

SUMMARY: ECONADS REPORT ON "RECENT COMMUNIST AID
TO THE DEVELOPING COUNTRIES WAS FAVORABLY NOTED BY
COUNCIL AFTER ACTIVE DISCUSSION TOUCHING ON (A) NEED TO
ALERT PUBLIC OPINION IN NATO COUNTRIES, AND ALSO
THIRD WORLD, TO NEGATIVE ASPECTS OF COMMUNIST AID,
(B) POSSIBLE LINK BETWEEN GROWING SOVIET PETROLEUM
STRINGENCY AND USE OF AID IN ARAB COUNTRIES TO ASSURE
SUPPLIES, AND (C) RELATIONSHIP BETWEEN CONCLUSIONS
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OF THE C-M AND POSSIBLE REPETITION IN NEXT NATO MINIS-
TERIAL COMMUNIQUE OF A PASSAGE CALLING ON GREATER
SOVIET/EE EFFORT IN WORLD ECONOMIC SYSTEM. ACTING SYG
PANSA REMAINED CONSIDERATION OF AN UNCLASSIFIED
VERSION OF THE REPORT TO ECONOMIC COMMITTEE AND CONCLUDED
THERE WAS NO IMMEDIATE NEED FOR ANNUAL (RATHER THAN
BIENNIAL) PREPARATION OF SIMILAR REPORTS. END SUMMARY.

1. CATALANO (ITALY), WURTH (LUXEMBOURG), AND KILLICK (UK) BOTH COMMENDED ECONADS REPORT AND URGED THAT UNCLASSIFIED VERSION BE DEVELOPED FOR POSSIBLE USE WITH PUBLIC, MEDIA, AND THIRD WORLD LEADERS TO HIGHLIGHT THE WIDE GAP BETWEEN COMMUNIST AND DAC AID LEVELS AND THE NARROW SELF-SERVING NATURE OF COMMUNIST AID. KILLICK ALSO REITERATED A POINT HE HAD MADE LAST JUNE (USNATO 5872 DTG 231342Z JUNE 77) ABOUT POSSIBLE DETRIMENTAL IMPACT ON ALLIED SECURITY INTERESTS OF SOVIET/EE INVOLVEMENT IN LDC MARITIME AND FISHING INDUSTRIES, E.G., SHOULD, UNDER THE GUISE OF TECHNICAL ASSISTANCE, THE SOVIETS PLAY A ROLE IN POLICING OF THE 200 MILE ECONOMIC ZONES DECLARED BY THIRD WORLD STATES WITH LITTLE OR NO NAVAL CAPABILITY. THE UK PERMREP ALSO SUGGESTED THE COUNCIL REVIEW COMMUNIST AID DEVELOPMENTS MORE OFTEN THAN THE BIENNIAL SCHEDULE NOW KEYED TO THE ECONADS REPORT.

2. BOSS (FRG) DREW ATTENTION TO THE CONCENTRATION OF SOVIET ARMS SALES ACTIVITIES SHOWN BY THE CM AND, RECALLING THE RECENT ECONADS EXPERTS DISCUSSION OF IMPENDING DETERIORATION IN SOV/EE PETROLEUM SUPPLIES, SUGGESTED THE PREPARATION OF A STUDY ON THE INTER-RELATIONSHIP OF THESE TWO DEVELOPMENTS: WERE THE SOVIETS SEEKING TO USE THEIR ARMS DELIVERIES TO ASSURE - OR
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PAY FOR - PETROLEUM IMPORTS WHEN NEEDED?

3. US CHARGE JOINED IN COMMENDATION OF ECONADS REPORT AND -DRAWING ON STANDING GUIDANCE - SAID US WOULD BE PREPARED TO CONSIDER APPROVAL OF A REVISED REPORT INTENDED FOR DECLASSIFICATION AFTER REVIEW IN WASHINGTON. HE POINTED OUT WE HAD PROVIDED THE ECONOMIC DIRECTORATE WITH ER 77-10296, AN UNCLASSIFIED VERSION OF THE ORIGINAL US CONTRIBUTION TO THE ECONADS EXPERTS MEETING, WHICH MIGHT MEET THE NEEDS OF THOSE INTERESTED.

4. TINE (FRANCE) ECHOED HIS PREVIOUS CAUTIONS ON THE PREPARATION AND RELEASE OF UNCLASSIFIED VERSIONS OF NAC REPORTS, AND SUGGESTED THIS BE CONSIDERED CAREFULLY BY CAPITALS, PARTICULARLY THOSE WHICH HAD MADE CONTRIBUTIONS OF INFORMATION INCORPORATED IN THE PRESENT REPORT. HE WAS CONCERNED WITH THE DICHOTOMY PRESENTED IN THE REPORT, CONTRASTING ECONOMIC AID WITH MILITARY SALES. HE SUGGESTED THAT FUTURE ANALYSES IN THIS SERIES BE WITHIN THE LARGER FRAMEWORKS OF SOVIET/EE "ECONOMIC RELATIONS" WITH THE LDCE, AND SO GIVE ADEQUATE ATTENTION TO BALANCE OF PAYMENTS, COMMERCIAL, RESOURCE, AND OTHER GOALS OF THE INDIVIDUAL COMMUNIST

COUNTRIES VIS-A-VIS THE THIRD WORLD.

5. BACON (CANADA), SPEAKING PERSONALLY, QUESTIONED WHETHER THERE WAS SOME INCONSISTENCY BETWEEN THE CONCLUSIONS IN PARAS 46 AND 47 OF REF C (WHICH OUTLINE THE SUBSTANTIALLY SELFISH NATURE OF SOVIET AID AND TRADE RELATIONS WITH THE LDCS) AND THE INVITATION IN THE MAY NATO SUMMIT COMMUNIQUE TO THE WARSAW PACT COUNTRIES TO MOBILIZE THEIR EFFORTS TOWARD THE ATTEINMENT OF "AND EQUITABLE WORLD//ECONOMIC// SYSTEM." HE RECALLED A CERTAIN TENDENCY FOR THEMES IN ONE COMMUNIQUE TO BE REPEATED IN SUBSEQUENT ONES AND

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FELT THAT PERHAPS ON THIS ISSUE THERE WAS "REASON NOT TO BE PETETITIVE".

6. CONCLUDING THE DISCUSSION, ACTING SYG PANSA REMITTED TO THE ECONOMIC COMMITTEE FURTHER CONSIDERATION OF AN EVENTUAL UNCLASSIFIED VERSION OF THE C-M AND THE USES TO WHICH IT MIGHT BE PUT. SEEING A CERTAIN STABILITY IN THE TRENDS AND TACTICS OF SOVIET/EE AID AND TRADE ACTIVITIES, AND CONSIDERING THE ECONOMIC COMMITTEE'S HEAVY WORKLOAD, HE BELIEVE ANNUAL PREPARATION OF A SIMILAR REPORT WAS NOT WARRANTED. (KILLICK AGREED, ON THE ASSUMPTION THAT THE ECONADS WOULD UPDATE THE C-M WHEN SIGNIFICANT DEVELOPMENTS IN THE AREA WARRANTED).

AS TO THE CANADIAN COMMENTS, HE SAW NO INCONSISTENCY
BETWEEN THE SUMMIT COMMUNIQUE LANGUAGE, WHICH WAS
IN ANY CASE BROAD AND CALLED IN ESSENCE FOR AN IMPROVEMENT
IN SOV/EE QUANTITY AND QUALITY OF AID, AND THE CLASSIFIED
NEGATIVE ASSESSMENT OF ITS LEVEL AND THRUST.

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7. AS A POST SCRIPT, SVART (DENMARK) AGREED WITH
PANSAS COMMENTS AND ASSURED THE NAC THAT HE, KILLICK
AND CANADIAN AMBASSADOR (TO MOSCOW) FORD WOULD SEEK
TO INCLUDE UPDATED ASSESSMENT ON COMMUNIST AID
ACTIVITIES IN THEIR DRAFT OF PART II OF THE ALLIANCE
STUDY ON EAST-WEST RELATIONS. GLITMAN

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LESS DEVELOPED COUNTRIES, COMMUNISTS, FOREIGN ASSISTANCE
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Sent Date: 10-Nov-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977USNATO11154
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770415-1012
Format: TEL
From: USNATO
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1977/newtext/t19771172/aaaacjud.tel
Line Count: 188
Litigation Code IDs:
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Litigation History:
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Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 USNATO 10823, 77 STATE 266233
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 21-Oct-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 634568
Secure: OPEN
Status: NATIVE
Subject: NORTH ATLANTIC COUNCIL NOV. 9 DISCUSSION OF \"RECENT COMMUNIST AID TO THE DEVELOPING COUNTRIES\"
TAGS: EAID, XH, NATO, NAC
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/46640c1d-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009